

## Message Text

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14

ORIGIN SS-10

INFO OCT-01 ISO-00 /011 R

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R 180225Z OCT 73

FM SECSTATE WASHDC

TO USCINCEUR

S E C R E T STATE 206417

EXDIS - EUCOM HANDLE AS SPECAT EXCLUSIVE

FOLLOWING TEL SENT SECSTATE FROM STUTTGART 17 OCTOBER REPEATED

QTE S E C R E T STUTTGART 0890

E.O. 11652 GDS

TAGS: AEMR

REF: STATE 204191 AND 204192

DEPT PASS EUCOM RPT DEPT PASS EUCOM

SUBJ: EVACUATION NONESSENTIAL CIVILIANS

FOR MIDEAST TASK FORCE AND WLG FROM CHAIRMAN, ELG

1. WITH MOST REPLIES TO REFTELS AT HAND, IT APPARENT  
FSPOSTS BELIEVE LOCAL SECURITY AMERICAN CITIZENS  
REASONABLY ASSURED FOR MOMENT AND FEW POSTS WISH TO RISK  
ANTICIPATED LOCAL POLITICAL REPERCUSSIONS OF USG WARNING  
TO AMERICANS NOT TO TRAVEL TO SPECIFIC COUNTRIES.

2. NEVERTHELESS, TELEGRAMS AVAILABLE AND SITUATION  
REPORTS BY 171200Z OCT ALSO INDICATE DURATION OF WAR IS  
GROWING, FULL PUBLIC EFFECTS OF US ASSISTANCE TO ISRAEL  
ONLY BEGINNING TO BE FELT,AND ANTI-US SENTIMENT ON RISE.  
WE NOTE THIS PARTICULARLY IN BEIRUT, KUWAIT, AND  
SECRET

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ALGIERS AND EVEN SAFEHAVEN TEHRAN. WE FURTHER NOTE GROWING SPAN-  
ISH SENSITIVITIES IN REGARD TO REFUELING US AIRCRAFT IN MEDITERR-  
ANEAN OPERATIONS AND STRONG TURKISH VIEW ON USE OF BASES THERE.  
FURTHERMORE, BATTLEFIELD DEVELOPMENTS COULD BRING SIGNIFICANT

REACTION AGAINST US AT ANY TIME. IF ISRAELIS MAKE GAINS, US WILL BE BLAMED. IF ARABS FAIL OR FALTER, THIS TOO WILL BE PUT ON OUR DOORSTEP.

3. WITHOUT SECOND-GUESSING ANY PRINCIPAL OFFICER, WE SEE LITTLE CHANCE THAT SECURITY OF AMERICAN CITIZENS OR THEIR ORDERLY EVACUATION PROSPECTS WILL IMPROVE IN DAYS AHEAD. RATHER, INDICATORS POINT IN OTHER DIRECTION. AT BEST, WE PROJECT UNEVEN PICTURE WITH SECURITY OF AMERICANS IN JEOPARDY AT UNEVEN RATE AND PROBABLY IN UNEXPECTED PLACES.

4. IN THESE CIRCUMSTANCES, RECOMMEND DEPARTMENT CONSIDER FOLLOWING STEPS. OBJECTIVES ARE: TO REDUCE RISKS TO AMERICANS, TO AVOID SINGLING OUT ANY INDIVIDUAL ME COUNTRY, TO MAXIMIZE CIVILIAN MEANS OF DEPARTURE, AND TO SPREAD ARRIVALS OF AMERICANS IN SAFER CITIES RATHER THAN BUNCHING UP UNDER HASTY EVACUATION:

A. DEPARTMENT DIRECT AT ONCE QUOTE ORDERLY REDUCTION UNQUOTE OF NUMBERS OF AMERICANS IN NORTH AFRICA AND ME. NO COUNTRIES TO BE NAMED. THIS ACTION TO BE A REGIONAL EFFORT.

B. THAT POSTS BE INSTRUCTED TO ADVISE LOCAL GOVERNMENTS IN ADVANCE OF PUBLIC DISCLOSURE OF ABOVE AND AUTHORIZED TO REQUEST THEIR ASSISTANCE IN HELPING AMERICANS ARRANGE LOCAL EXODUS.

C. AMERICANS TO BE REDUCED TO QUOTE ESSENTIAL PERSONNEL UNQUOTE IN EACH COUNTRY POSSIBLY WITH SOME PLANNING TARGET OF CUTTING IN-COUNTRY NUMBERS BY FIFTY PERCENT AS WORKING FIGURE. PERMISSIVE FORMULA COULD BE USED RATHER THAN STRAIGHT-JACKETING EACH POST.

D. THAT WASHINGTON SPOKESMAN GIVE ABOVE INFO TO PRESS SO THAT EMPHASIS CAN BE PUT ON "PRECAUTIONARY NATURE" AND "ORDERLY PLANNING" OF EXERCISE AND SO THAT EACH PRINCIPAL OFFICER CAN USE GENERAL REDUCTION US  
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CITIZEN PRESENCE TO SHOW THAT US HAS NOT SINGLED OUT ANY ONE COUNTRY FOR "DISCRIMINATORY" TREATMENT FOR SOME ULTERIOR PURPOSE. WE ASSUME THAT FS POSTS, AT LEAST, WOULD REATIN FULLY VISIBLE COMPLEMENT OF PERSONNEL STO THAT ME COUNTRIES NEED NOT DRAW EXAGGERATED CONCLUSIONS US INTENTIONS.

5. IN EVENT ME SITUATION TRENDS TOWARD POLARIZATION AND/OR SECURITY DETERIORATES, REDUCTION NUMBERS US CITIZENS NOW WOULD REDUCE RISK TO THEM AS INDIVIDUALS AND GREATLY SIMPLIFY US OPERATIONS SHOULD EVACUATION BE REQUIRED UNDER ADVERSE CONDITIONS.

6. USEUCOM CONCURS.

RUCHTI UNQTE

KISSINGER

SECRET

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 11 MAY 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 OCT 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** worrelsw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Executive Order:** 11652 GDS  
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**Original Handling Restrictions:** EXDIS  
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**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** STATE 204191 AND 204192  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** worrelsw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 02 JAN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <02-Jan-2002 by boyleja>; APPROVED <05 MAR 2002 by worrelsw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** AEMR, XF  
**To:** USCINCEUR  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005